Four-Phase Plan for the Progressive De-escalation of the COVID-19 Lockdown in Spain

On 28 April 2020, the Spanish Government, led by Prime Minister Pedro Sánchez, presented its Four-Phase Plan for the progressive transition of the different Spanish regions to a "new normality." The different phases reflect a gradual reactivation of the Spanish economy and lifting of social restrictions, which currently apply due to the nationwide state of alarm (currently until 9 May 2020). On 3 May 2020, the Spanish Government published the specification of these regulations by means of ministerial orders TMA/384/2020 as well as SND/385/2020, SND/386/2020, SND/387/2020 and SND/388/2020.

In any event, it should be taken into consideration that transitioning to the next phase must be approved by the central government on a case-by-case basis. In order to transition, the different provinces must prove compliance with certain safety measures at the municipal level to the central government.

The table highlights the most important measures in the different areas by phase:



Affected area	Phase 0 Preparation Phase	Phase 1 (the Spanish islands La Gomera, El Hierro, La Graciosa and Formentera start directly with Phase 1 on 4 May 2020)	Phase 2	Phase 3	Phase 4
			ation/stimulation of the e ial restrictions in Spanis		"New Normality"
	Until 11 May 2020	Successively until 30 June 2020			Starting on 1 July 2020
Work	- Step-by-step transition regarding beginning and end of the workday at the workplace (remote work preferable where possible)	- Revision and adaption of the regulations for the prevention of occupational risks at the workplace	- No additional regulations	- Protocol on the re- initiation of personal attendance at the workplace for work activities, with staggered working times and guarantees of work-life balance	
Retail and services sectors	- Reopening of small businesses (max. 400m ²) with a prior appointment and individual customer attention. Providers of services which are performed in physical proximity of the client, such as hair salons or physical therapy, must be equipped with the appropriate protective equipment. Wearing	 Reopening of establishments and businesses not considered shopping centres; no obligation to make a previous appointment. Capacity limited to 30%, minimum distance of 2 metres between clients guaranteed 	 Reopening of shopping centres, remaining in common areas is not allowed; capacity limited to 40% Preferential times for adults aged 65 and older Reopening of educational institutions and training centres 	 Use of common areas and recreational areas in shopping centres allowed Capacity limited to 50% 	

	protective masks is mandatory. Only one client is allowed in the establishment at any given time. - Establishments are to be cleaned and disinfected twice a day, especially areas such as doors, door handles, cashier areas, cash points, vending machines, shopping carts, etc. Professional uniforms/work clothes must be washed at 60- 90°C. -In clothing stores, changing rooms may only be used by one	 -Preferential times for adults aged 65 and older - Municipalities may allow limited outdoor economic activities 	(e.g. driving schools, academies)		
	 person and must be disinfected after use. This also applies to items not purchased. Preferential times for adults aged 65 and older 				
Freedom of movement: cities and countryside	 Increase in the intensity of use of public transport, especially during rush hours Wearing a protective mask while using public transport is mandatory, 	- Usage intensity for public transport: 80- 100%	- No additional regulations	- Usage intensity for public transport 100%	

Freedom of movement: medium- and long- distance travel	Autonomous Regions may undertake measures to avoid large crowds of people at transport stops and stations - Current regulations remain in force	 Current regulations stay in force Maximum occupation for vehicles: 50% No catering on 	- No additional regulations	- Possible increase in the occupation of vehicles (buses and trains)	
Freedom of movement: air	-According to an agreeme only permissable for:				
travel	 Spanish nationals or residents of Spain Residents of other EU Member States or countries of the Schengen area, in order to travel to their place of residence Cross-border workers Workers who transport goods Diplomatic personnel People travelling due to urgent family matters in situations of <i>force majeure</i> (a justifying reason must exist) People with visas issued by EU Member States with long-term duration, in order to return to this Member State 				
	(Changes to the entry reg				
Maritime travel	- Current regulations remain in force	- Current regulations remain in force, unless Autonomous Regions establish	- No additional regulations	- Cancellation of the regulation limiting personal access to ferries	

Hotels and	- No activities are	different regulations - Occupation: 50% of seats; 100% in cabins, if persons from the same household - Reopening of	- Operation of	- Fewer capacity	
restaurant sector	allowed, unless exceptions have already been established	terraces (limited to 50% capacity, the safety distance of 2 metres must be guaranteed)	establishments if in compliance with distance regulations is ensured; only seated clients, capacity limited to 1/3	restrictions: max. 50% for establishments - Terraces up to 50% of the max. capacity - Max. 1/3 for nightclubs and night bars, capacity limit max. 1/3	
Personal freedom of movement and action	 Walks by minors and adults as well as persons in the same household Pickup of food for take-away to be eaten at home; eating inside the restaurant or the terrace area is expressly prohibited 	 Possibility of social contact in small groups of max. 10 persons (no vulnerable persons) Attending wakes and funerals with max. 10 people in closed rooms and max. 15 people in outdoor areas Minor renovation and building works in residential buildings and closed establishments are 	 Possibility of social contact in expanded small groups (no vulnerable persons) Visits to a second residence are allowed if it is located within the same province Weddings with limited attendance 	 No limitations on social contact with non-vulnerable persons Weddings with extended attendance 	

Cultural and leisure activities	- Reopening of archives	permitted, construction workers must avoid contact with the neighbours of the place undergoing work - People who do not belong to the same household may use the same private vehicle (max. 2 persons), the non-driver has to sit in the back, no restrictions for people of the same household - Reopening of libraries for	- Reopening of cinemas, theatres, expositions	- Reopening of beaches while complying with	
		borrowing books, reading areas with limited access to the public - Reopening of museums for visits only (1/3 capacity) - Events in closed rooms up to a maximum of 29 persons - Active tourism for a limited number of groups and persons	and similar places (with presold tickets), but with 1/3 capacity limit - Possibility of cultural events with fewer than 50 persons - Increased tourism possible	safety and distance regulations	

Professional sports and sports federations	 Individual training sessions resume for professional and federated athletes Contact sports and training are not allowed. 	- Medium-intensity training in professional leagues	 Normal training in professional leagues and basic training in federated leagues Sports competitions resume (matches behind closed doors, not open to the public) 	- Medium-intensity training in (non- professional) federated leagues	
Non-professional and private sport	- Individual sports are allowed (e.g. running or bicycle riding) without no body contact	 Open air training in venues with no audience (e.g. tennis, track and field) Individual exercise in venues without body contact and without using changing rooms 	- Outdoor events and sports activities with restrictions on capacity	 Events and sports activities with fewer capacity restrictions Events and sports activities in closed rooms (only non-contact sports or with a low risk of infection) 	
Places of worship	- Current regulations stay in force	- Max. 1/3 of total number of seats	- Max. half of seating capacity	- No additional regulations	
Education and universities	- Online or distance courses	- Reopening of university labs	- Opening of daycare centres for children up to 6 years of age, parents/legal representatives prove that their work requires their personal presence - Voluntary attendance in exam-focused courses; max. 15 students per class	- No additional regulations	



More details (Spanish only):

- 1. https://www.lamoncloa.gob.es/consejodeministros/resumenes/Documents/2020/28042020 Anexo%20II%20FASES.pdf
- 2. https://www.lamoncloa.gob.es/serviciosdeprensa/notasprensa/sanidad14/Paginas/2020/030520cogobernanza.aspx